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SPECIAL RAPPORTEURS, INDEPENDENT EXPERTS & WORKING GROUPS

MAY 9 2022 |  
MÁLAGA, SPAIN



Photo: Mathias Reding

# Civil Society Workshop

Enhancing Civil Society Leadership & the  
Promotion and Protection of Human  
Rights in Counter-Terrorism

## CO-ORGANIZED

by the Kingdom of  
Spain and the United  
Nations Special  
Rapporteur on the  
promotion and  
protection of human  
rights and fundamental  
freedoms while  
countering terrorism

# CONCEPT NOTE

## Civil Society Workshop in Advance of the High-Level International Conference on Human Rights, Civil Society and Counter-Terrorism

9 May 2022 | 09:00 – 12:30 (CET)  
Málaga, Spain

### ➔ Background

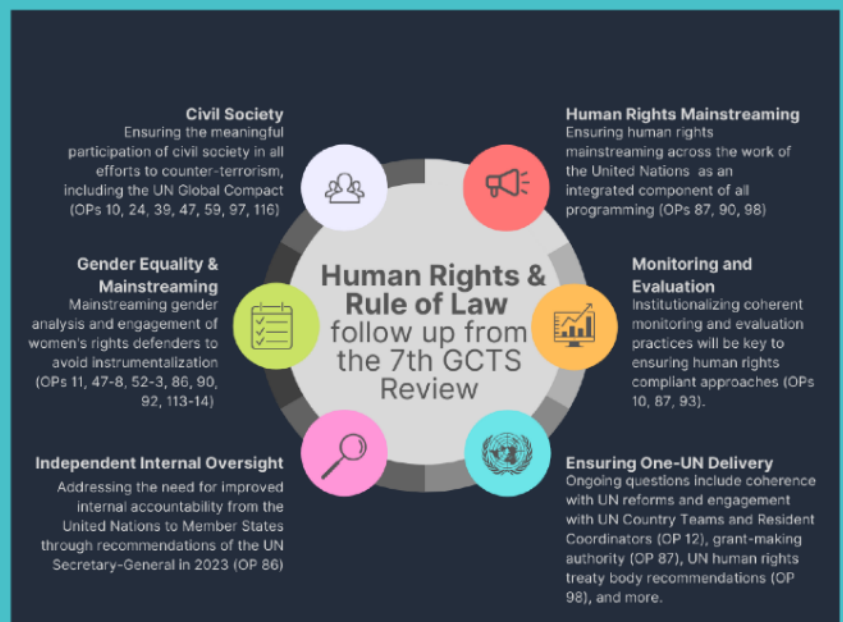
In June 2021, the United Nations General Assembly concluded the 7th Biennial Review of the United Nations Global Counter-Terrorism Strategy (7th GCTS Review). The balanced implementation of Pillar IV on human rights and rule of law was a top priority among discussions, as there remains little to no data-based evidence on how counter-terrorism measures are contributing to greater human rights and rule of law outcomes, nor how counter-terrorism measures, including those carried out by the United Nations, mainstream human rights, rule of law, gender equality, and civil society engagement. For these reasons, the Strategy integrated strengthened language on human rights and rule of law, civic space and civil society, gender and advancing women's roles, specifically preventing their instrumentalization, and more.

The Strategy, through the positive leadership of its co-facilitators and many Member States, also catalyzed robust institutional discussions on the future of counter-terrorism at the United Nations, contemplating interlinked next steps to ensure balanced implementation of the Strategy and its four pillars, particularly the full scope of Pillar IV, which requires meaningful participation and engagement with civil society to promote and protect their rights and civic space. The allocation and appropriation of sufficient funding and independent oversight were intricately linked to the pressing concerns among Member States, civil society, and human rights bodies on the status of implementation of human rights due diligence and mainstreaming in the field of counter-terrorism.



Photo: Shalom de Leon

The below Figure 1.1 highlights a range of issues that were central priorities to civil society, the United Nations, and most importantly, Member States who adopted the 7th Review of the Strategy. These thematic areas and the demonstrated linkages between them during the 7th Review require continued follow up on implementation.





# CONCEPT NOTE

## ➔ Objectives

The event and its lead-up activities will be an **iterative process aimed at articulating civil society priorities and concrete recommendations within the framework of the ongoing implementation of the United Nations Global Counter-Terrorism Strategy** and its forthcoming 8th Review in 2023, including on topics of human rights mainstreaming, due diligence, rule of law, gender inequality, prevention, inclusion, and more.

1

**Expanding the pool of civil society representatives actively engaged with the United Nations** system and Member States on issues of human rights, rule of law, gender equality and the linkages to counter-terrorism globally, including through the work of the United Nations.

2

**Supporting civil society to meaningfully and collectively contribute to the next phases of implementation of the Global Counter-Terrorism Strategy** through improved partnerships, visibility and contribution to policy recommendations made at the High-Level Conference at Málaga.

3

**Facilitating a platform for civil society to advance existing recommendations and contribute to consolidating recommendations and priorities** from a wide pool of diverse civil society representatives and organizations, including recommendations to the United Nations and Member States.

## ➔ Logistics

This event is co-organized by the Kingdom of Spain and the United Nations Special Rapporteur on the promotion and protection of human rights and fundamental freedoms while countering terrorism in advance of the High-Level International Conference on Human Rights, Civil Society, and Counter-Terrorism held in Malaga, Spain from 10-12 May 2022.

### Participation Details

The event will be held in-person and include all civil society representatives joining the High-Level Malaga Conference. The event will include a hybrid function to ensure that civil society representatives engaged in the preparation and discussions in advance of the Convening may contribute to the discussions and outcome.

### Focal Points

For any comments, questions or concerns regarding this convening, please contact:

- Megan L. Manion, Senior Legal Advisor to the UN Special Rapporteur on the promotion and protection of human rights and fundamental freedoms while countering terrorism ([mani0093@umn.edu](mailto:mani0093@umn.edu))
- David Izquierdo, Counsellor, Permanent Mission of Spain to the United Nations ([david.izquierdo@maec.es](mailto:david.izquierdo@maec.es))



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# PROGRAMME

## **Civil Society Workshop:** Enhancing Civil Society Leadership & The Promotion and Protection of Human Rights In Counter- Terrorism

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9 May | 9:00 - 12:30 | Málaga, Spain

**Registration is required and can be  
completed at:**

<https://forms.gle/ugNYgwUqSb3D9ic29>



Photo: UN Photo/Ley Uwera

Time	Agenda
8:00 - 9:00	<b>Welcome &amp; Networking Hour</b> <ul style="list-style-type: none"> <li>• Networking hour</li> <li>• Short film on the impact of counter-terrorism measures on civil society from the UN Special Rapporteur</li> <li>• Literature and reports made available from civil society participants</li> </ul>

### Session 1: High Level Opening Session Chaired by Fionnuala Ní Aoláin

*This session is open to civil society, Member States and the United Nations*

9:00 - 9:10	<b>Welcoming Remarks</b> <ul style="list-style-type: none"> <li>• Mr. Francisco de la Torre Prados, Mayor of Málaga Spain (TBC)</li> <li>• H.E. Ambassador Agustín Santos Maraver, Permanent Representative of the Kingdom of Spain to the United Nations</li> </ul>
9:10 - 10:00	<b>Fireside Chat-Style panel on the impact of counter-terrorism measures on civil society facilitated by Fionnuala Ní Aoláin</b>
10:00 - 10:05	Photograph with participants (optional)

### Session 2: Coalition Building Towards Meaningful Civil Society Participation and Human Rights Compliant Counter-Terrorism

*Internal civil society representatives meeting*

10:05 - 10:30	<b>Opening Panel: Presenting the Draft Outcome Document for Workshop and Discussion</b> <p><i>This session will provide an overview of the process carried out in the lead up to the CSO Workshop to produce the draft outcome document, including consultations held, integration of civil society recommendations, fact finding and other items. The session will be moderated by Nicholas Miller, Senior Legal Advisor, International Center for Not-for-Profit Law (TBC)</i></p> <ul style="list-style-type: none"> <li>• Miguel de la Vega, UnidOSC, Mexico (TBC)</li> <li>• Amel Grami, Chairperson, Euro-Mediterranean Women Foundation (TBC)</li> <li>• Letta Taylor, Associate Director in the Crisis and Conflict Division, Human Rights Watch (TBC)</li> </ul>
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Time	Agenda
10:30 - 11:25	<p><b>Interactive Break-Out Groups</b>  <i>This session will allow participants to break into groups to discuss each aspect of the outcome document. Each group will report back to a plenary session on the focus, scope, and recommendations tied to policy objectives for each key theme included in the draft outcome document. In addition, the groups will identify key messages from each theme to recommend to the plenary for discussion and for integration into inputs throughout the official High-Level Conference from 10-11 May.</i></p> <p><b>Themes and Facilitators</b></p> <p><b>Theme 1: Documenting the misuse of counter-terrorism measures by States and its negative impact on civil society and fundamental rights and freedoms.</b></p> <ul style="list-style-type: none"> <li>• <b>Facilitator:</b> Victoria Ibezim-Ohaeri, Executive Director, Spaces for Change (S4C), Nigeria (TBC)</li> <li>• <b>Rapporteur:</b> Jordan Street, Policy and Advocacy Adviser, Saferworld (TBC)</li> </ul> <p><b>Theme 2: Addressing the infringement of counter-terrorism measures on protected humanitarian action.</b></p> <ul style="list-style-type: none"> <li>• <b>Facilitator:</b> Emma O'Leary, Head of Humanitarian Policy, Norwegian Refugee Council (TBC)</li> <li>• <b>Rapporteur:</b> Sarah Gardiner, Senior Policy Advisor for civic space, Oxfam</li> </ul> <p><b>Theme 3: Promoting and protecting the rights of victims of terrorism.</b></p> <ul style="list-style-type: none"> <li>• <b>Facilitator:</b> Bridget Osakwe, National Network Coordinator, West Africa Network for Peacebuilding (WANEP) (TBC)</li> <li>• <b>Rapporteur:</b> Dr. Fatima Ali Hader, Co-Founder, The Grief Directory (TBC)</li> </ul> <p><b>Theme 4: Recognizing open civic space, effective counter-terrorism, and the advancement of security are complementary and mutually reinforcing objectives.</b></p> <ul style="list-style-type: none"> <li>• <b>Facilitator:</b> Simon Crowther, Legal Adviser, Amnesty International (TBC)</li> <li>• <b>Rapporteur:</b> Dr. Mutuma Ruteere, Director, Centre for Human Rights and Policy Studies (CHRIPS), Kenya (TBD)</li> </ul> <p><b>Theme 5: Addressing civil society and human rights deficits in the existing UN counter-terrorism architecture.</b></p> <ul style="list-style-type: none"> <li>• <b>Facilitator:</b> Ms. Katerina Hadzi-Miceva Evans, Executive Director, European Centre for Not-for-Profit Law (ECNL) (TBC)</li> <li>• <b>Rapporteur:</b> Ambika Satkunanathan, Advocate and Human Rights Lawyer, Sri Lanka (TBC)</li> </ul>

Time	Agenda
11:25 - 11:55	<b>Plenary Session</b> – presentations from rapporteurs
11:55 - 12:00	<b>Break</b>

### Session 3: Engaging the United Nations & Member States in a Briefing from Civil Society

*This session is open to civil society, Member States and the United Nations*

12:00 - 12:25	<p><b>Closing Session</b>  <i>This Session aims to connect findings from the CSO Workshop to the upcoming UN High Level Conference on Counter-Terrorism and Human Rights, hosted by Spain and the United Nations Office of Counter-Terrorism from 10-11 May 2022. It will be an opportunity for the United Nations and Member States to listen to civil society perspectives in advance of the Conference.</i></p> <p><b>Chair and Briefing on Civil Society Workshop:</b></p> <ul style="list-style-type: none"> <li>Katerina Hadzi-Miceva Evans, Executive Director, European Centre for Not-for-Profit Law (ECNL) (TBC)</li> </ul> <p><b>Reflections:</b></p> <ul style="list-style-type: none"> <li>H.E. Ambassador Agustín Santos Maraver, Permanent Representative of the Kingdom of Spain to the United Nations</li> <li>Mr. Raffi Gregorian, Deputy to the Under-Secretary-General and Director, UN Office of Counter-Terrorism (UNOCT), United Nations</li> </ul>
12:25 - 12:30	<p><b>Closing Remarks</b></p> <p>Fionnuala Ní Aoláin, Special Rapporteur on the promotion and protection of human rights and fundamental freedoms while countering terrorism</p>

